CSEPP Policy Paper Number 19

COMMUNITY PROFILE

The purpose of this policy paper is to amend the existing policy in the CSEPP Exercise Policy and Guidance Book, dated, March 19, 1999. This amendment represents an "interim measure" that will lead toward a change in the exercise program and will focus exercises toward "community assessment". This "Community Profile" provides a "self assessment", by the community, of their capabilities prior to an exercise. The community includes the Federal (FEMA/Army), State, the depot, and local participants. This profile matches the current CSEPP benchmarks, with other categories included, and is based on community negotiations with the exercise co-directors.

"Community Profiles" will be requested for both Federally Managed Exercises (FME) and Alternate Year Exercises (AYE). This "Profile" should be prepared not later than 30 days prior to the exercise for incorporation into both the EXPLAN and the final Exercise Report. This profile is a tool for the exercise evaluation team to gain an insight into community's capabilities and for the community to determine areas needing attention. Therefore, the "Community Profile" will be placed in the Exercise Report following the Exercise Scenario.

The following "Legend" will be used to identify profile capabilities:

- C (Capable) Green
- PC (Partially Capable, Ability to Respond, Needs Minor Improvement) Blue
- MC (Marginally Capable, Ability to Respond, Needs Major Improvement) Fuchsia
- NC (Not Capable of Response) Red

This "Legend", using colors, is designed for slide presentations. For monochrome printing, the "C", "PC", "MC" or "NC", will be placed at the beginning of each line. An **overall** "Community Self Assessment Rating" will follow each category with a "C", PC", MC" or "NC", as applicable.

Note: An individual item that is "missing" or is "required" under a general category (benchmark) does not automatically make that whole category "Not Capable of Response". Example: "(NC) Additional sirens required".

The "Annual Exercise Recap (s)" is/are short reviews of the two prior annual exercises (both FMEs and AYEs). They are a summary of the exercise required profile categories (benchmarks) and/or other areas deemed necessary for the report. This "Recap", to be prepared by the community, will be short in length, i.e., one to two pages.

The "Annual Exercise Recap" will follow the "Community Profile" in the EXPLAN and the final exercise report.

The attached format is recommended for the "Community Profile" and the "Annual Exercise Recap".

This policy is effective 1 January 2001.

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Division

Preparedness, Training and Exercises

Directorate

Federal Emergency Management Agency

Date November 17, 2000

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Office of the Deputy Assistant Secretary of the Army (Environment, Safety and

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Occupational Health)

OASA (I&E)

Department of the Army

Date November 17, 2000

COMMUNITY PROFILE

Benchmark/Capability Review For Trier Community

Alert and Notification Systems

Areas to consider, but not limited to, are:

- Initial Alert and Activation
- Protective Action Recommendations and Decision Making
- Public Notification, Instruction, and Emergency Information
- Communications Systems, Facilities, Equipment and Displays

Individual Item Status:

- · (PC) 37 outdoor warning sirens installed, operational, tested weekly
- · (NC) Additional sirens required, decision pending
- · ('C)1100 Indoor TAR procured and distributed
- · ('C) Automated call-down system operational

Community Self Assessment Rating - C

Automated Data Processing

Areas to consider, but not limited to, are:

- Hazard Assessment
- Protective Action Recommendations and Decision Making
- Public Notification, Instruction, and Emergency Information
- Communications Systems, Facilities, Equipment and Displays

Individual Item Status:

- · ('C) System operational All EOCs have data transfer capability
- ('C) FEMIS installation complete at State and Trier, Granada, and Toledo Counties
- · ('C) EMIS installed at Bardenas (BCD) and Trier County EOC; EMIS/FEMIS interface in place

Community Self Assessment Rating - C

Communications

Areas to consider, but not limited to, are:

- Communications Systems, Facilities, Equipment and Displays

Individual Item Status:

- · ('C) Microwave system installed and operational
- · ('C) Enhancements to existing high band radio system approved, funded, and implemented with tri-county repeater links installed
- · (NC) Transition from high band to 800 MHz radio system required; radio changeout funding requested, decision pending
- · (PC) Communications operational

Coordinated Plans

This should include cross walking or integrating effective Emergency Operations Plans from the Army installations, all local jurisdictions, the States, and Federal levels:

Individual Item Status:

- · ('C) CSEPP-specific plans in place at all levels
 - · ('C) Synchronization matrices completed for all jurisdictions
- · ('C) CSEPP planners on State and local staffs to ensure continuous review and updating to plans and procedures
 - · ('C) Trier County
 - · (PC) Granada: Revision due December 2000
 - · ('C) Toledo County
 - · ('C) State of Navarre
- · ('C) Work plans for PPE and decon equipment complete

Community Self Assessment Rating - C

Decontamination

Areas to consider, but not limited to, are:

- Medical Services Medical Facilities
- Field Response
- Screening, Decontamination, Registration, and Congregate Care of Evacuees

Individual Item Status:

- · (PC) Decon Capability
 - · (PC) Nine hospitals have decon capability
 - · (PC) Two triage and treatment locations (Brazos and Danny Westerfield Hospitals)
 - · (PC) Four mobile units in Trier County
 - · (PC) One mobile unit in Toledo County
 - · (MC) One fixed station at Camp Kyle, Granada County
 - · (NC) Additional mobile units required (one each Trier and Granada Counties), decision pending
- · (PC) MOU between Granada County and Camp Kyle in process
- (PC) MOU between BCD and State of Navarre Office of Medical Examiner in process

Community Self Assessment Rating - PC

Emergency Operations Center

Areas to consider, but not limited to, are:

- Command and Control
- Communications Systems, Facilities, Equipment, and Displays
- 24-Hour Operations

Individual Item Status:

- · ('C) State construction completed 9/94 and fully operational
- · ('C) Trier County fully operational since 6/91

Exercises

This will be consistent with current exercise policy:

Individual Item Status:

- · ('C) Last FME conducted September 17, 1998
- · ('C) Off-post community participates in BCD CAIRA exercises
- · ('C) Next exercise scheduled September 22, 1999 (AYE)

Community Self Assessment Rating - C

Personnel

This will address personnel issues:

Individual Item Status:

· ('C) Required and authorized CSEPP staff in position at State and County level Community Self Assessment Rating - C

Personal Protective Equipment

Areas to consider, but not limited to, are:

- Traffic and Access Control
- Medical Services First Response
- Medical Services Transportation
- Medical Services Medical Facilities
- Field Response
- Screening, Decontamination, Registration, and Congregate Care of Evacuees

Individual Item Status:

- · ('C) Hoods, boots, gloves distributed
- · ('C) Respirators: 500+ sets of PAPRs distributed
- · ('C) Kappler responder suits distributed
- · ('C) 800 Mark 1 kits received and distributed
- · (PC) Ongoing procurement and distribution of PPE as dictated by personnel increases

Community Self Assessment Rating - C

Training

This will be consistent with the Federal (FEMA/Army), State and local training plans: Individual Item Status:

- · ('C) Initial response training complete
- · ('C) Refresher training ongoing

Medical

Areas to consider, but not limited to, are:

- Communications Systems, Facilities, Equipment, and Displays
- Medical Services First Response
- Medical Services Transportation
- Medical Services Medical Facilities
- Screening, Decontamination, Registration, and Congregate Care of Evacuees

Individual Item Status:

- · ('C) Selected PPE (Kappler suit, Army boots and gloves, approved PAPR) on-hand
- · ('C) Appropriate stocks of antidote on-hand
- · ('C) Emergency medical staff at hospitals trained (CSEPP curriculums)

Community Self Assessment Rating - C

Public Awareness

Areas to consider, but not limited to, are:

- Public Notification, Instructions, and Emergency Information
- Communications Systems, Facilities, Equipment, and Displays
- Protective Action Implementation for Special Populations and Facilities
- Public Affairs

Individual Item Status:

- · ('C) Outreach Center in IRZ County staffed and operational
- · ('C) Annual CSEPP calendar distributed
- · ('C) JIC operational since June 1991
 - · ('C) Proposed JIC relocation pending
- · ('C) Governor's Citizen's Advisory Commission (CAC) active
- · ('C) Ongoing public education programs

Community Self Assessment Rating - C

Regulatory Compliance

Areas to consider, but not limited to, are:

- Hazard Assessment
- Protective Action Recommendations and Decision Making
- Public Notification, Instructions, and Emergency Information

Individual Item Status:

- · ('C) Received Federal/State OSHA approval on PPE ensemble
- · ('C) State Department of Environmental Quality oversight in-place

ANNUAL EXERCISE RECAP For TRIER COMMUNITY

September 17, 1998 Exercise:

• Summary: All Navarre jurisdictions participated in the 1998 Trier Community Exercise. Bardenas Chemical Depot (BCD), the State of Navarre (including eighteen State agencies and nine hospitals), Trier County, Granada County and Toledo County participated in the one-day exercise. The Exercise was conducted in accordance with the Emergency Operations Plans/Procedures (EOPs) of the respective jurisdictions, as they would respond to an actual chemical accident at BCD. Response included treatment at the Lawrence Sullivan Ross Memorial Medical Center of moulaged personnel (simulating injured BCD workers) transferred from BCD.

The Navarre American Red Cross activated congregate care facilities at the Trier National Guard Armory, Camp Kyle, and the Chapel near Red Rio Proving Ground. Traffic control points (TCPs) were demonstrated at Highway 6 and Nellis Road, Yeager Pass, Puryear Trail, Luke, and Camp Kyle. Decontamination operations were demonstrated at Yeager Pass, Puryear Trail, Luke, and Camp Kyle. The Navarre Poison Control Center also participated, responding to requests for information from citizens and medical personnel concerning the dangers from, and treatment of chemical agent exposure.

An evaluation team was stationed at each player location to record actions observed.

- Other CSEPP Highlights: During this exercise a Syncmatrix was used to control the aspects of the exercise with mixed results on how well this process improved exercise response performance.
- **Issue Resolution:** All findings in Toledo County were resolved and closed (resolved by excellent response demonstration).
- **Accomplishments:** Decontamination response and pre-hospital/hospital triage and recovery process showed continued improvement over prior exercise.
- **Demonstrated Needs:** Disconnect in the "heads up" and initial notification needs some improvement between BCD and Trier County. As always there were some minor problems in communications (information flow) during the exercise.
- **Lessons Learned:** Community identified specific training needs including the need to improve the interface between EOC and field operations.

ANNUAL EXERCISE RECAP For TRIER COMMUNITY

September 24-25, 1997 Exercise:

- Summary: All Navarre jurisdictions participated in the 1997 Trier Community Exercise. Bardenas Chemical Depot (BCD), the State of Navarre (including fourteen State agencies and eight hospitals), Trier County, Granada County and Toledo County participated in the two-day exercise. Day one was the CSEPP Annual Exercise driven by a GB nerve agent scenario. Day two was a Recovery Exercise conducted in Trier County driven by a separate mustard agent scenario. The two-day exercise showcased both the enhanced hospital play and the demonstration of the initial reentry portion of the post-incident recovery process.
- Other CSEPP Highlights: Other exercise highlights included hospital decontamination drills and exercise/training activities, which resulted in improved exercise response performance.

Issue Resolution: Closed findings included TR96C12.1 - Ross decontamination capability (resolved by excellent response demonstration), TR96C14.1 - designated decontamination area for shelters (resolved by current exercise response demonstration), GR96C14.1 - Building 410 was not appropriate for use as a Red Cross shelter (resolved).

- **Accomplishments:** Decontamination response and pre-hospital/hospital triage and recovery process showed marked improvement over prior exercise.
 - **Demonstrated Needs:** Toledo County EOC response findings (some resulting from real world response requirements superseding exercise play) must be cleared in 1998 exercise.
- **Lessons Learned:** Community identified specific training needs including the need to improve the interface between EOC and field operations.

EXERCISE PLAY OVERVIEW

Trier Community CSEPP EX 99 planning was coordinated among representatives from Bardenas Chemical Depot (BCD), State of Navarre Comprehensive Emergency Management (CEM), State of Navarre Department of Health, American Red Cross, and the Counties of Trier, Toledo, and Granada. All participating emergency response organizations exercised their plans and procedures in response to the scenario presented, to the extent described in pre-negotiated Extent of Play Agreements.

SIGNIFICANT EVENTS TIMELINE

A chronological summary of response activities is provided in Table 2, Significant Events Time Line. This was developed from observed player actions at each exercise location, to include any incidents introduced by the Exercise Simulation Cell (SIMCELL).